

Terms of Reference (ToR) for End-Term External Project Evaluation

Project Summary	
Title of the Project, project number, start and end date, project budget	Our Vision, Our Future 2: Gender, Peace, and Security in South Sudan, Project Number KP-066/21 Project Period 01/06/2021 to 31/12/2022 Project Budget €338,262.72
Donor	Institut Fur Auslandsbeziehungen
Partner	PAX
Other partners	Assistance Mission for Africa (AMA), Catholic Diocese of Malakal Justice and Peace Commission (CDoM-JPC), Catholic Diocese of Torit Justice and Peace Commission (CDoT-JPC), Women Advocates Association South Sudan (WAASS)
Project impact	<p>Vision: Women and girls effectively participate and play a leadership role in the peace building processes on the local and national level.</p> <p>The project aimed to contribute towards the change that;</p> <ul style="list-style-type: none"> a) Female ministers and parliamentarians are able to influence laws, policies and decisions made at national level to address GBV. b) National and local authorities adjusted their performance in becoming more responsive and accountable towards its citizens. c) The security situation of women and girls has improved. d) Women play an active role in resolving conflicts at local level. e) Female-representatives in ABC (county-level)-courts and national GBV court to address GBV-cases . f) Women and girls' have gained confidence to take up leadership roles, while men and boys have developed a positive attitude towards the women in leadership. g) Local and national women-led peace initiatives have been linked and platforms have been created for female peace activists to exchange information.
Project outcomes	<p>Outcome 1. Female peace activists, female ministers and parliamentarians exchange information and experiences, are equipped with knowledge, leadership skills and inspirations from role-models to lobby and advocate for peacebuilding initiatives, improve human security situation, address harmful gender norms and present severe cases of human rights violations and human security issues to local and national level stakeholders, lobby for female representatives at ABC-courts and national GBV court, lobby for appropriate care for victims of GBV. -Female activists design and implement non-violent actions, e.g. 16 Days of Activism.</p> <p>Outcome 2: The female members in the (I)CC have been strengthened in peacebuilding, leadership skills, laws, lobby, and advocacy, and provide significant contributions to the (I)CC for peacebuilding and improved human security conditions. The female members have been psychosocially empowered and are confident to take up leadership roles in peacebuilding activities and dare to address human rights violations up to national level together with the South Sudan Church Council.</p> <p>Outcome 3: The female members, the Civil society groups for peace and CBOs have been strengthened in peacebuilding, leadership skills, lobby, and advocacy and provide significant contributions to the Civil society groups and CBOs for peacebuilding and improved human security conditions. The female members have been psychosocially empowered and are</p>

	<p>confident to take up leadership roles peacebuilding activities and dare to address human rights violations.</p> <p>Outcome 4: The traditional leaders, customary court judges, local chiefs and local state government have been made aware on the role of women and girls in peacebuilding and improving human security conditions. The male members create an enabling environment for women and girls to participate, by accepting female leadership, advocating for girls' enrolment in schools, provide female positions in -ABC-courts, involve women in decision making.</p> <p>Outcome 5: Girls have been empowered psychosocially to lead advocacy activities to improve girls' enrolment in schools and to improve their security situation. (Promoting the role of youth in peacebuilding UN resolution 2535).</p>
Location	Lakes (Yirol), Unity (Ganyiel), Eastern Equatoria (Torit & Kapoeta), Upper Nile (Malakal) Central Equatoria (Juba)
Possible start date and duration of the evaluation	01/Dec/2022 16 days

1 Background

Peace Movement Netherlands Foundation PAX is the largest peace organization in the Netherlands, working together with committed citizens and partners to protect civilians against acts of war, curb armed violence and foster just peace. PAX is active in fourteen countries besides the Netherlands. PAX programme intervention by then in Sudan started in 1994, working closely with the churches, community-based organizations, civil society, and activists. Currently, PAX works with National partners and networks in Central Equatoria, Eastern Equatoria, Jonglei, Upper Nile, Unity State and Lake State. PAX has a national office in Juba, South Sudan with 5 experienced South Sudanese staff project staff excluding the support staff and head office is in Utrecht, Netherlands. In South Sudan, we are focusing on, Community based security and protection of civilians, Natural resources and human rights, Transitional justice and women, Peace building, reconciliation and conflict transformation, Peace, and security.

For decades, the population of South Sudan has experienced an almost continuous state of violent conflict until independence in 2011. The civil wars of 2013-2015 and 2016-2018 costed an estimated 400 thousand lives, 2,2 out of 11 million South Sudanese are registered refugees and another 1,6 million are internally displaced. The prolonged violent crisis caused devastating effects on the mental health and well-being of communities and individuals and the social fabric of society leaving behind a traumatized population and highly militarized male dominated elite society.

The implementation of the R-ARCSS 2018 peace agreement, pushed by international and national actors, is painfully slow and much of it remains gridlocked by political disputes between its principal signatories. The agreement has not significantly led to breaking the violence cycle in South Sudan, rather became part of it. International actors are not pushing for other alternative frameworks. Elections are planned for 2023, marking the end of the transitional period. Conditions to hold free and fair elections have not been met, with large parts of the population unprepared. Resolutions from a national dialogue process from 2016 concluded in 2021 have not been implemented, though it did form some broad level of political consensus in the country. On the current development on the road map the peace agreement implementation was extended up to 2024. Hence South Sudan parties to the revitalized peace agreement graduated the South Sudan army of the unified forces in Central, Western and Eastern Equatoria State as part of the first batch of the Unified forces provided for in chapter two of the peace agreement according to the army spokesmen and the public knowledge.

Currently the subnational violence between and within ethnic groups with external parties fueling local conflicts in different areas across the nation is visible. While often outlined as inter-communal violence and criminal activities much of the violence is shaped by political contests at the local and national levels and centered around land and natural resources in Unity, Upper Nile and Eastern Equatoria.

The project was designed to address the negative cultural norms, social and political stereotypes that is limiting the participation of women and girls including the vulnerable groups in peace-building initiatives and leadership roles. Contextual developments emphasize the importance of women and girls' engagement in local peace building aiming at empowering female leaders to play a great role in the Women Peace and security agenda.

To assure a common outreach approach, South Sudanese PAX office trained partners on engagement with the women leaders at the grassroots, lobby and advocacy for addressing women concerns especially the negative cultural factors, political and social factors that hinder women and girls progress in terms of education, employment, economic development.

To ensure longer-term engagement and impact, the project engaged local women advocacy groups in the operational location of Unity State, Upper Nile State, Lake State and Eastern Equatoria State through PAX implementing partners Catholic Diocese of Malakal, Catholic Diocese of Torit, and Assistant Mission of Africa to strengthen the capacity of the women advocacy groups at local level to advocate for women and girls related concerns on women peace and security. Seed-grants have been awarded to 4 women advocacy groups that proposed the best follow-up initiatives.

2 Purpose and use

The agreement between IFA and PAX on Our Vision, our future 2: Gender, Peace and Security in South Sudan's ends on the 30th of December 2022. This review will aim to provide other partners and PAX with insights into the achievements of the project, with a focus on learning and accountability of goals achievement in PAX's quest towards peacebuilding and ending GBV.

3 Objectives and evaluation questions

The evaluation aims to provide insight into the achievements and challenges for the programme, while assessing progress against the implementation of the project. The evaluation will have two main objectives:

- a) Assess the impact and outcome of the project
- b) Assess the effectiveness and the efficiency of the project, by reviewing implementation and results of the project

4 Evaluation questions

5 Relevance/appropriateness

To what extent are the objectives of the IFA 2 programme still relevant and valid in the current context in South Sudan? Were the activities of the programme consistent with its intended impacts and effects?

6 Effectiveness (impact, outcomes, objectives, and results)

To what extent were the objectives/results of IFA2 programme achieved?

- Have the objectives been met?
- What were the major factors influencing the achievement or non-achievement of the objectives?

- Is there evidence the IFA 2 approach has contributed to the improved peaceful co-existence and reconciliation in the selected areas?
- To what extent have interventions under the IFA 2 supported national parliamentarians/ women led organisation and women association groups and state authorities (Stakeholders) in the selected states or areas of operation?

7 Efficiency

Were the programme activities effective?

- Was the IFA 2 implemented in the most cost-efficient way compared to other ongoing alternatives (other women peace and security peacebuilding initiatives)?

8 Sustainability

To what extent are the benefits of IFA 2 programme likely to continue after donor funding ceases?

- To what extent will the results from the programme be sustainable (without donor funding)?
- How has IFA 2 contributed to improved intergenerational relations and changed views of authorities and decision-makers?

9 Coordination with other partners Coherence

To what extent has the coordination and the division of roles & responsibilities between PAX and the other partners (donors, government, and IPs) been effective to enhance cooperation and effectiveness?

- Is PAX's role in the IFA 2 programme partnership appreciated beyond funding? (Assess the cooperation model, including partnership meetings and women associations groups meetings)
- What is the added value of the IFA2 programme compared to other women peace building initiatives in South Sudan?

10. Coherence/Synergies

- Does the programme overlap or duplicate efforts in relation to other ongoing efforts (what is the added value of the programme)?
- What were the challenges and lessons learned?
- How does IFA 2 synergise with other programmes within PAX?
- Is PAX strategic in its roll-out of programmes?

11. Scope and evaluation approach

The evaluation covers the following areas of intervention and partner organizations:

Areas of intervention	Partner organization
Eastern Equatoria (Torit, Kapoeta)	Catholic Diocese Torit – Justice Peace Commission
Central Equatoria (Juba)	Assistance mission for Africa and Women Advocate Association in South Sudan
Upper Nile (Malakal)	Catholic Diocese Malakal – Justice Peace Commission
Lake state (Yirol)	Assistance Mission for Africa (AMA)
Unity State (Ganyiel)	Assistance Mission for Africa (AMA)

The evaluator will use face-to-face interview, desk review and focus group discussion to assess changes observed among the women, girls, and other stakeholders. Reports on (behavioural change of actors) are available for 2021 and 2022 accompanied by a narrative analysis of progress and the project reflection workshop report, the evaluator is requested to propose other methods as needed to answer the evaluation questions.

12. Methodology

The methodology will be developed by the consultant, as well as all relevant tools and will be presented in the inception report. We expect explicit methodological approaches to be elaborated by the consultant. Moreover, the mentioned strategic objectives should be assessed, including all research questions under objectives.

13. Management of evaluation

The person responsible for ensuring that this end-term evaluation takes place is the PAX South Sudan Country Director. The position has been appointed to internally coordinate the process and will be the end-term evaluation team's main focal point. An evaluation advisory group (AG) will be established by PAX team with the following members:

- Steering Committee chair: PAX South Sudan Country Director
- Evaluation manager: Advisor DME of the Strategy & Innovation Team
- Steering committee members: South Sudan Project Lead and Program Lead Africa Team
- The Steering Committee will oversee administration and overall coordination, including monitoring progress. The main functions of the Steering committee will be:
 - Establish the Terms of Reference of the evaluation
 - Select evaluator(s);
 - Review and comment on the inception report and approve the proposed evaluation strategy
 - Review and comment on the draft evaluation report
 - Establish a dissemination and utilization strategy

14. Deliverables and reporting deadlines

The consultant is expected to lead, accomplish, and submit the following deliverables within the agreed timeframe and budget:

1. An inception report, which will serve as an agreement between parties on how the evaluation will be conducted. Items to address,
 - Understanding of the issues and questions raised in the ToR
 - Data sources; how to assess the questions in the ToR
 - Research methodology, including suggested sample and size
 - Schedule of activities and traveling (timeline)
 - Proposal for a learning event/validation of evaluation findings.
 - Appropriate validated draft data collection tools (e.g., methodological guidelines, outcome harvesting questions)
 - Statistical packages to be use and data protection.
2. A max 20-page draft and final evaluation report (in MS Office and PDF for final), excluding annexes and in English.
3. A max of 20-page draft and final tracer report (in MS Office and PDF for final), in English.
4. Both reports should be in the format indicated below, to be submitted to PAX South Sudan Country office. It is preferable to illustrate the results by appropriate graphs, visuals, tables and/or a dashboard with an accompanied explanatory text. The report should consist of:
 - Executive Summary in bullets (max. 2 pages)
 - Introduction
 - Methodology, including sampling and limitations
 - Analysis and findings of the evaluation. The analysis should be done according to the end-term evaluation objectives; Objective (a) and Objective (b), include an implementation strategy for the recommendations
 - Address concerns, lessons learned and comments from PAX partners.
 - Stories of change and quotes from respondents
 - Conclusions for each of the end-term evaluation objectives
 - Recommendations for future projects

15. Annexes:

Relevant maps and photographs of the evaluation areas where necessary
Bibliography of consulted secondary sources
Finalized data collection tools
List of interviewees with accompanying informed consent forms

19. Timeframe

The data collection phase in the field is to be confirmed between the consultant and PAX, but ideally would start in second week of November 2022, with the final report deadline to PAX by the second week of December 2022.

Phase	Activities	Estimated # of days
Implementation:	Field visits, Interviews/ discussions with partners, internal and external stakeholders	10
Reporting	Presentation of findings to advisory group in learning session, and draft report (see deliverables)	3
Reporting	Final report (see deliverables)	3
Total number of days		16

20. Evaluation consultant team

The evaluation will be carried out by an external individual consultant or a team of consultants who will be responsible for the final report. If the assignment is done by more than one consultant, one of them should take the lead. The lead consultant will be responsible for the final report.

21. Required

- At least Master's degree in statistics, International Development Studies, or a related field
- At least 5 years' experience in working with humanitarian sectoral programs relating to project cycle management, monitoring and evaluation
- Demonstrated experience with quantitative and qualitative research, database management and statistical data analysis
- Extensive experience in conducting participatory gender-sensitive evaluations, experience with outcome harvesting is a strong asset
- Experience with Project/Programme Management cycle (especially Conflict Analysis and Theory of Change)
- Knowledge off and experience with peacebuilding, Do-no-harm frameworks, conflict transformation and reconciliatory approaches
- Experience of working in South Sudan will be added advantage.
- Proven record of communicating with beneficiaries.
- Ability to deal with hardship and remote area field work

22. Preferred

- Strong understanding of humanitarian and evaluation ethics and a commitment to ethical working practices
- Experience of working in insecure environments in South Sudan and managing security risks
- Action-oriented and strong drive for results
- Highly developed self-management, and communication skills
- Evidence of Security training
- Application process and requirements

- Along with CV interested candidates should submit
- A technical and financial proposal explaining their comprehension of the ToR, summarizing the methodologies and approaches they plan to use, including a timeline. NOTE: ONLY provide professional cost for the services. PAX will cover Visa, Flights, accommodation costs. In drafting the financial proposal, the maximum daily rate accepted is 400 USD, PAX shall facilitate the accommodation and feeding arrangements in Juba, while accommodation during field visits is 75 USD per day based on receipts and how they would approach this assignment.
- Two samples of similar previous assignments.
- Their availability
- Company profile or CV including three referees
- All technical and financial proposal should be submitted to South-Sudan-Application@paxforpeace.nl

Deadline for submission of both technical and financial proposal is 25th November 2022